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# Abstract

We consider the optimization of finite-state, finite-action Markov Decision processes, under constraints. Cost and constraints are of the discounted type. We introduce a new method for investigating the continuity and robustness of the optimal cost and the optimal policy under changes in the constraints. This method is also applicable for other cost criteria such as finite horizon and infinite horizon average cost.

### **Index Terms**

Markov Decision Processes, Constrained MDP, Discounted Cost, Sensitivity, Robustness.

#### I. INTRODUCTION

Consider the standard model of a Markov Decision Process (MDP) with finite state and action spaces. A natural generalization of the optimization problem is to include cost constraints. Such models arise in relation to resource-sharing systems. For example, in telecommunication networks which are designed to enable simultaneous transmission of different types of traffic: voice, file transfer, interactive messages, video, etc. Typical performance measures are transmission delay, power consumption, throughput, etc. [1]. A trade-off exists, for example, between minimizing delay and reducing power consumption: to minimize delay we should transmit with the highest possible power, since this increases the probability of successful transmission. Such problems are formulated as constrained MDP [2], where we wish to minimize the costs related to the delay subject to constraints on the average and peak power.

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While the continuity of the value with respect to the policy is a relatively simple matter, robustness is a more difficult issue. In general robustness means that under a small change in the parameters, the original policy still meets the requirements. This definition is not appropriate for optimization problems. Moreover, in constrained optimization the question arises as to whether under the new parameters the policy is required to meet the constrains, or perhaps is allowed to deviate by a small amount. Our definition of robustness is that a small change in some parameters requires a small change in the policy. Since the parameter we change is the constraints, we require that the new policy satisfies the new constraints, is optimal under the new constraints, and robustness means that the new policy is close to the original one.

Continuity of the optimizers does not hold in general. We develop a new technique to characterize and establish robustness with respect to changes in the values of the constraints. For a related study see [3], which deals with sensitivity of the cost and the policy to changes in the discount factor and in the transitions.

In Section II we introduce constrained MDP problems. Section III establishes the connection to linear programming and the formulation in terms of Karush-Kuhn-Tucker conditions. Section IV establishes the main results: we introduce a new method and give conditions so that an optimal policy is not sensitive to small enough changes in the constraint. Section V concludes our work.

Notation: For a vector v the notation  $v \ge 0$  means that the inequality holds for each coordinate. Given a collection  $\{v_k\}$  of constants or functions, we denote by  $\overline{v}$  the vector with components  $v_k$ .

## **II. THE CONSTRAINED PROBLEM**

# A. The Model

A constrained Markov Decision process (CMDP) [2] is specified through a state space X and action space U, both assumed finite here, a set of transition probabilities  $\{P_{yx}(u)\}$ , where  $P_{yx}(u)$  is the probability of moving from y to x when action u is taken, and immediate costs c(x, u) and  $d_k(x, u)$ , k = $1, \ldots, K$ . It will be convenient to rename the states and actions so that  $X = \{1, 2, \ldots, |X|\}$  and  $U = \{1, 2, \ldots, |U|\}$ .

We shall consider stationary policies  $\pi$ , which specify how actions are chosen. In a stationary policy,  $\pi(u|y)$  is the probability for choosing action u if the process is in state y. The reason we restrict to stationary policies is given in Theorem 3 below.

A choice of initial (state) distribution and a policy thus define the discrete time stochastic process  $(X_t, U_t), t = 1, 2, ...$  and its distribution. We denote the probability and expectation that correspond to the initial distribution  $\sigma$  and policy  $\pi$  by  $P_{\sigma}^{\pi}$  and  $E_{\sigma}^{\pi}$  respectively. Throughout this paper we fix the

initial distribution, and fix a discount factor  $0 < \beta < 1$ . We shall therefore omit both  $\sigma$  and  $\beta$  from the notation. The discounted cost and the value of each constraint under  $\pi$  are then defined as

$$C(\pi) \stackrel{\triangle}{=} (1-\beta) E^{\pi} \sum_{t=1}^{\infty} \beta^{t-1} c(X_t, U_t),$$
$$D_k(\pi) \stackrel{\triangle}{=} (1-\beta) E^{\pi} \sum_{t=1}^{\infty} \beta^{t-1} d_k(X_t, U_t).$$

# B. The Constrained Problem

Given a set of constraints  $V_1, \ldots, V_K$  the Constrained Optimization problem COP is COP: Find  $\pi$  that minimizes  $C(\pi)$ 

Subject to  $D_k(\pi) = V_k$ ,  $1 \le k \le K$ .

Remark 1: In Section IV-A we comment on the constrained problem, where the constraints are of the form  $D_k(\pi) \leq V_k$ .

*Remark 2:* Note that for constrained problems, optimal policies generally depend on initial conditions (there may be no feasible policy for some initial conditions). This is the reason we fix the initial condition throughout.

### **III. CONSTRAINED OPTIMIZATION AND LINEAR PROGRAMMING**

The approach we take relies on a Linear Programming formulation for COP.

### A. Occupation measures

An occupation measure corresponding to a policy  $\pi$  is the total expected discounted time spent in different state-action pairs. It is thus a probability measure over the set of state-action pairs. More precisely, define for any policy  $\pi$  and any pair (x, u)

$$f(\pi; x, u) \stackrel{\triangle}{=} (1 - \beta) \sum_{t=1}^{\infty} \beta^{t-1} P^{\pi}(X_t = x, U_t = u).$$

 $f(\pi)$  is then defined to be the set  $\{f(\pi; x, u)\}_{x,u}$ . It can be considered as a probability measure, called the occupation measure, that assigns probability  $f(\pi; x, u)$  to the pair (x, u). The discounted cost can be expressed as the expectation of the immediate cost with respect to this measure [2]:

$$C(\pi) = \sum_{x \in X} \sum_{u \in U} f(\pi; x, u) c(x, u) = f \cdot c,$$
(1)

where in the last equality we consider f and c as vectors. Analogue expressions hold for  $D_k$ .

Given a set R of policies, denote  $L_R \stackrel{\triangle}{=} \{f(\pi) : \pi \in R\}$ . Let  $\Pi$  denote the set of all policies, S the set of stationary policies and D the set of deterministic policies (that is, the probability of using an action is either 1 or 0). Let  $\overline{co}$  denote the closed convex hull, that is, all convex combinations and their limits. Then

# Theorem 3 ([2, Theorem 3.2]): $L_{\Pi} = L_S = \overline{co}L_D$ .

Since by (1) all costs are linear in  $f(\pi)$ , the first equality in the theorem shows that the restriction to stationary policies does not influence the optimal value, so that it is reasonable to impose this restriction, as we do here.

#### **B.** Linear Programming formulation

Define Q to be the following set of  $\rho = \{\rho(y, u)\}$ 

$$Q = \left\{ \rho : \left( \begin{array}{c} \sum_{y \in X} \sum_{u \in U} \rho(y, u) (\delta_x(y) - \beta P_{yx}(u)) \\ = (1 - \beta) \sigma(x), \ \forall x \in X \\ \rho(y, u) \ge 0, \forall y, u. \end{array} \right) \right\}$$
(2)

By summing the first constraint in (2) over x we obtain that  $\sum_{y,u} \rho(y,u) = 1$  for each  $\rho \in Q$ , so that any  $\rho$  satisfying (2) can be considered as a probability measure. We regard  $\rho$  as either a set of  $\rho = \{\rho(y,u)\}$  as defined above, or as a vector of length  $|X| \cdot |U|$ . Below we represent COP in terms of elements of Q. To complete the picture we need to derive a stationary policy that corresponds to each  $\rho$ . So, given  $\rho$  define

$$\mu_y(u) = \rho(y, u) \left(\sum_{u \in U} \rho(y, u)\right)^{-1}, \quad y \in X, u \in U$$
(3)

provided  $\sum_{u \in U} \rho(y, u) \neq 0$  (if the sum is 0 for some y then necessarily  $\rho(y, u) = 0$  for each u. In this case choose  $\mu_y(u) \ge 0$  arbitrarily but so that  $\sum_u \mu_y(u) = 1$ .)

$$C^{L}(\rho) \stackrel{\triangle}{=} \sum_{x,u} c(x,u)\rho(x,u), \quad D^{L}_{k}(\rho) \stackrel{\triangle}{=} \sum_{x,u} d_{k}(x,u)\rho(x,u).$$
(4)

# **LP**: Find $\rho$ that minimizes $C^L(\rho)$

Subject to  $D_k^L(\rho) = V_k, \ 1 \le k \le K$  and  $\rho \in Q$ .

The last constraint is linear by definition (2). Now we can state the equivalence between *COP* and the *LP*.

Theorem 4 ([2, Theorem 3.3]): Consider a finite CMDP.

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- For any f(π) there is a ρ ∈ Q such that ρ = f(π), and conversely for any ρ ∈ Q the policy μ defined in (3) satisfies ρ = f(μ).
- LP is feasible if and only if COP is. Assume that COP is feasible. Then there exists an optimal solution ρ\* for LP, and the stationary policy μ (3) is optimal for COP.

Let us rewrite LP as a generic linear program:

$$LP_G:$$
 Minimize  $z \cdot \rho$  (5)

Subject to 
$$A \cdot \rho = b$$
 (6)

and 
$$\rho \ge 0$$
 (7)

Remark 5: To cast LP in this form, we let z represent the cost c (written as a vector), so that  $z \cdot \rho = \sum_{x,u} z(x,u)\rho(x,u)$  is the cost. Next, the matrix A has  $|X| \cdot |U|$  columns and |X| + K rows, where |X| rows represent the left-hand-side of the equality constraints of (2), and K rows represent the value of the constraints; that is, row k represents  $d_k$ , with  $1 \le k \le K$ . The corresponding |X| entries of b are then given by  $(1 - \beta)\sigma(x)$ , and the remaining K entries take the values  $V_k$ . Note that only b depends on the value of V.

## C. Karush-Kuhn-Tucker conditions

We need a standard tool in the theory of linear programming—the Karush-Kuhn-Tucker (KKT) conditions:

KKT: There exist w and v so that

$$A \cdot \rho = b, \quad \rho \ge 0 \tag{8}$$

$$w \cdot A + v = z, \quad v \ge 0 \tag{9}$$

$$v \cdot \rho = 0. \tag{10}$$

Theorem 6 ([4, KKT Conditions]):  $\rho$  satisfies conditions (8)–(10) for some v and w if and only if it is an optimal solution of the Linear Programming problem (5)–(7).

## **IV. ROBUSTNESS ANALYSIS**

In this section we show that an optimal policy is not sensitive to small enough changes in the constraints, provided the changes retain feasibility. We start with a simple continuity result. Consider a policy  $\pi$  as a vector of dimension  $|X| \cdot |U|$ . Define the distance between two policies:

$$|\pi - \pi'| = \delta$$
 means  $\sum_{x,u} |\pi(u|x) - \pi'(u|x)| = \delta.$ 

Lemma 7: C and D are continuous in  $\pi$ .

*Proof:* Fix  $\pi$ . Given  $\varepsilon > 0$  we need to show that there is a  $\delta$  so that  $|\pi - \pi'| \leq \delta$  implies  $C(\pi) - C(\pi') \leq \varepsilon$ . The proof for  $D_k$  is identical. First, fix N so that

$$(1-\beta)\sum_{t=N}^{\infty}\beta^{t-1}\max_{x,u}|c(x,u)| < \frac{\varepsilon}{4}.$$
(11)

 $P_M(\pi)$  denotes the Markov transition matrix induced by  $\pi$ ,

$$\{P_M(\pi)\}_{yx} = \sum_u P_{yx}(u)\pi(u|y).$$

Note that  $P_M$  is linear (hence continuous) in  $\pi$ . Now

$$E^{\pi}c(X_t, U_t) = \sum_{x,u} P^{\pi}(X_t = x, U_t = u)c(x, u).$$

But  $P^{\pi}(X_t = x, U_t = u) = P^{\pi}(X_t = x)\pi(u|x)$  and

$$P^{\pi}(X_t = x) = \sum_y \sigma(y) P^t_M(\pi)_{yx}$$

Thus, since  $P_M(\pi)$  is linear in  $\pi$ , we have that  $E^{\pi}c(X_t, U_t)$  is a polynomial of degree t in  $\pi$  and so

$$(1-\beta)E^{\pi}\sum_{t=1}^{N-1}\beta^{t-1}c(X_t,U_t)$$

is a polynomial in  $\pi$ , of degree at most N - 1. This together with the approximation in (11) proves the continuity.

This continuity means that a small change in  $\pi$  entails a small change in C and  $D_k$ . However, suppose  $\pi$  is optimal for COP, and suppose  $\pi'$  is close to  $\pi$ . Define

$$V'_k = D_k(\pi'), \quad 1 \le k \le K.$$

Then by continuity,  $V'_k$  is close to  $V_k$ . But it is not difficult to construct examples in which  $\pi'$  is not optimal for problem COP with constraints  $V'_k$ , regardless of how close  $V_k$  and  $V'_k$  are. There may be a better policy, and it may be quite far from  $\pi$ . This is a particular case of a general phenomenon: the minimizing point is in general not continuous in the parameters of the problem.

The following key Theorem gives conditions under which  $\pi'$  is in fact optimal.

*Theorem 8:* Let  $\pi_V$  be an optimal policy for COP. Define

$$U_V(x) \stackrel{\triangle}{=} \{ u : \pi_V(u|x) = 0 \}.$$
(12)

Let  $\pi'$  be any stationary policy such that  $\pi'(u|x) = 0$  for all  $u \in U_V(x)$ . Denote  $V'_k = D_k(\pi')$ . Then  $\pi'$  is optimal for COP with constraints  $V'_k$ ,  $1 \le k \le K$ .

*Remark 9:* The condition on  $\pi'$  means that if  $\pi_V$  never uses action u in state x, then the same holds for  $\pi'$ . Thus  $\pi'$  differs from  $\pi$  only in the value of the randomization, at those states where  $\pi$  uses randomization.

The optimality means that  $C(\pi') \leq C(\pi)$  for any  $\pi$  that satisfies  $D_k(\pi) = V'_k$ ,  $1 \leq k \leq K$ .

*Proof:* Recall from Remark 5 that b is the only coefficient that depends on the value of  $\overline{V}$ : let us make this explicit using the notation  $b_V$ . A change in  $\overline{V}$  does not change the matrix A or the vector z. To help the exposition, let us consider each  $\rho \in Q$  as a vector of dimension  $|X| \cdot |U|$ . Since  $\pi_V$  is optimal for COP, by Theorem 4  $\rho_V = f(\pi_V)$  is optimal for LP, and by Theorem 6  $\rho_V$  satisfies the KKT conditions (8)–(10) for some v and w. Consider  $\rho' = f(\pi')$ . We claim that  $\rho'$  satisfies the KKT conditions (8)–(10) with constants b', and with the same v and w. b' is obtained by replacing the constraints  $V_k$  with  $V'_k$ .

Note first that since the elements of  $\rho_V$  are non-negative, Condition (10) holds if and only if v(x, u)satisfies v(x, u) = 0 whenever  $\rho_V(x, u) \neq 0$ . Now  $\rho'$  satisfies Condition (8) since  $\rho' \in Q$  and by definition  $D_k^L(\rho') = V'_k$ . Condition (9) is unchanged—it does not depend on  $\rho$ . As for the last condition, it suffices to show that  $\rho'(x, u) = 0$  whenever  $\rho_V(x, u) = 0$ ; since for other (x, u), we have v(x, u) = 0by the optimality of  $\rho_V$ .

Using  $\rho_V = f(\pi_V)$ , it follows that if

$$\rho_V(x, u) = f(\pi : x, u) = P^{\pi_V}(X_t = x) \cdot \pi_V(u|x) = 0$$

then one of the following holds.

(i)  $\pi_V(u|x) = 0$ , that is, action u is never used in state x, or

under

event A: that is, it is equal 1 if A holds, and zero otherwise.

(ii)  $P^{\pi_V}(X_t = x) = 0$  for all t, that is, state x is never visited under  $\pi_V$ .

If (i) holds then, by (12),  $\pi'$ ,  $\pi'(u|x) = 0$ . Therefore  $\rho'(x, u) = f(\pi : x, u) = 0$ .

If (ii) holds then note that  $\pi'$  does not introduce any new transitions to the process: it merely changes the probability of transitions. But transitions that have probability 0 under  $\pi_V$  will also have the same probability

 $\pi'$ .

Thus

$$f(\pi_V : x, u) = \rho_V(x, u) = 0$$
 then  $f(\pi' : x, u) = \rho'(x, u) = 0$  and the proof is complete.   
Clearly, the larger  $U_V(x)$  is, the simpler it is to implement the policy. While not much can be said at each x, there is a general result on the combined size over all states. Let  $\mathbf{1}[A]$  be the indicator of the

ity

if

Theorem 10 ([2], Theorem 3.8): There exists an optimal policy  $\pi^*$  for COP so that the number of randomizations is at most K. That is,

$$\sum_{x} \left( \sum_{u} \mathbf{1} \left[ \pi^*(u|x) > 0 \right] - 1 \right) \le K.$$

In particular, if K = 1 then there is an optimal policy  $\pi^*$  which chooses one action in every state, except in one state, say  $x_0$ . This allows to say more about the case with one constraint.

Corollary 11: Consider the case K = 1. Let  $\pi^*$  be an optimal policy for COP, and suppose  $\pi^*(u|x)$  is either 0 or 1 except at  $x_0$  and that

$$\pi^*(u|x_0) = \begin{cases} q_V & \text{if } u = u' \\ 1 - q_V & \text{if } u = u''. \end{cases}$$
(13)

Let  $\pi^q$  denote the policy which agrees with  $\pi^*$ , except that at  $x_0$  it chooses between u' and u'' with probability q and 1 - q respectively. Let

$$V_{min} \stackrel{ riangle}{=} \inf_{0 \le q \le 1} D_1(\pi^q), \quad V_{max} \stackrel{ riangle}{=} \sup_{0 \le q \le 1} D_1(\pi^q).$$

Then, for each  $V_{min} \leq \alpha \leq V_{max}$  there is a  $q_{\alpha}$  so that  $\pi^{q_{\alpha}}$  is optimal for COP with constraint  $\alpha$ .

*Proof:* By Lemma 7,  $D_1(\pi^q)$  is continuous in q. The proof now follows from Theorem 8.

### A. Inequality constraints

With MDP, constrained optimization with inequality constraints are more common. We now extend our results to this case. Define

**COPi**: Find  $\pi$  that minimizes  $C(\pi)$ 

Subject to  $D_k(\pi) \leq V_k$ ,  $1 \leq k \leq K$ .

Let  $\pi_V$  be optimal for COPi and suppose that

$$D_k(\pi_V) = V_k, \quad k \le K_1 \text{ and } D_k(\pi_V) < V_k, \quad k > K_1.$$

Lemma 12:  $\pi_V$  is optimal for problem COPi with constraints  $k \leq K_1$ , and with the constraints for  $k > K_1$  omitted.

The point is that the constraints that are not biding may be omitted, and optimality still holds. The proof is immediate and is omitted.

Recall now the definition (12) of  $U_V$  and define

 $\Pi_V = \{\pi \text{ stationary, } \pi(u|x) = 0 \text{ for all } u \in U_V(x), \}$ 

 $D_k(\pi) \le V_k, \ k > K_1 \}$ . (14)

By continuity, this set of policies is not empty, and contains all policies which are close enough to  $\pi_V$  and do not introduce new actions.

Recall the one-to-one correspondence between policies and occupation measures—Theorem 4. Let  $\{\pi_i\}$  be the (finite) collection of all deterministic policies without any actions in  $U_V$ . By Theorem 3 for any  $\pi \in \Pi_V$  we can write

$$f(\pi) = \sum_{i} \alpha_{i} f(\pi_{i}) \tag{15}$$

for some  $\alpha_i \ge 0$  with  $\sum_i \alpha_i = 1$ . That is,  $f(\pi)$  is a convex combination of occupation measures corresponding to deterministic policies.

Theorem 13: Let  $\pi'$  be any stationary policy in  $\Pi_V$ . Denote  $V'_k = D_k(\pi')$  for  $k \le K_1$  and set  $V'_k = V_k$ for  $k > K_1$ . Then  $\pi'$  is optimal for COPi with constraints  $V'_k$ ,  $1 \le k \le K$ . Note that  $D_k(\pi') \le V_k$  for  $k > K_1$  by definition.

*Proof:* Let us represent  $\pi_V$  using (15) with the coefficients  $\{\alpha_i\}$  and  $\pi'$  with the coefficients  $\{\alpha'_i\}$ . Define  $\gamma = \min_i \{\alpha_i / \alpha'_i\}$  and note that  $\gamma < 1$  and so  $\gamma \alpha'_i \leq \alpha_i$  for all *i*. Recall that each occupation measure corresponds to a  $\rho$  in Q (Equation (2)), which is convex.

If  $\pi'$  is not optimal, then there exists some  $\tilde{\pi}$  so that  $D_k(\tilde{\pi}) \leq V'_k$  for all k, and  $C(\tilde{\pi}) < C(\pi')$ . Note that

$$\rho \stackrel{\Delta}{=} \gamma \left( f(\tilde{\pi}) - \sum_{i} \alpha'_{i} f(\pi_{i}) \right) + f(\pi_{V})$$
(16)

$$=\gamma f(\tilde{\pi}) + \sum_{i} \left(\alpha_{i} - \gamma \alpha_{i}'\right) f(\pi_{i})$$
(17)

is in Q. This is the case since  $\alpha_i - \gamma \alpha'_i \ge 0$  and  $\gamma + \sum_i (\alpha_i - \gamma \alpha'_i) = 1$ , so that  $\rho$  is a convex combination of  $f(\tilde{\pi})$  and the  $f(\pi_i)$ . From  $\rho$ , define  $\mu$  through (3). Now by (16) and Theorem 4, for  $k \le K_1$ 

$$D_k(\mu) = \gamma \left( D_k(\tilde{\pi}) - D_k(\pi') \right) + D_k(\pi_V)$$
(18)

$$\leq D_k(\pi_V) \tag{19}$$

since for such k we have  $D_k(\mu) \leq V'_k = D_k(\pi')$ . For  $k > K_1$  we have that  $D_k(\pi_V) < V_k$  and so, by making  $\gamma$  smaller if necessary, we obtain  $D_k(\mu) \leq V_k$  is this case as well. Thus we conclude that  $\mu$  is feasible for the constraints V. Now

$$C(\mu) = \gamma \left( C(\tilde{\pi}) - C(\pi') \right) + C(\pi_V)$$
(20)

$$< C(\pi_V),$$
 (21)

by assumption, a contradiction to the optimality of  $\pi_V$ .

# V. CONCLUSIONS

We introduced a new method to establish robustness of policies in constrained MDPs. The method is clearly applicable to finite-horizon problems, and is also applicable to the average cost problem under some recurrence conditions. With a small change in the values of the constrains, only a small number of parameters need to be adjusted in order to retain optimality. This method was applied to telecommunication networks in [7].

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